

**WITHDRAWAL PLAN FROM THE WEST BANK AND GAZA STRIP  
AND RESUMPTION OF PALESTINIAN AUTHORITY CONTROL**

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1. This proposal for the implementation of Government of Israel (GOI) withdrawal from the West Bank and Gaza Strip and resumption of Palestinian Authority (PA) security and civilian control is designed to “restore the status quo that existed” prior to September 28, 2000.
2. This proposal is also intended to pave the way for the resumption of permanent status negotiations between the GOI and the PA.
3. Implementation of this withdrawal plan is consistent with all Phases of the Road Map, including the resumption of permanent status negotiations. This plan is presented as part of the Road Map. It is not an independent process but shall proceed in parallel with and as part of other Road Map security and political obligations, including the Palestinian-Israeli Security Implementation Workplan (Tenet Workplan).
4. As part of overall implementation of Phase I of the Road Map and consistent with the Mitchell Report, the “GOI freezes all settlement activity”, including natural growth. In addition, the GOI will “immediately dismantle settlement outposts erected since March 2001”.
5. The GOI will immediately suspend construction of the separation wall and all construction-related activities, including, but not limited to, confiscation of Palestinian property, private and public, and demolition of Palestinian property. The GOI shall destroy and remove built portions of the wall.
6. The Quartet’s Monitoring Mechanism shall be immediately reactivated to monitor and verify GOI and PA implementation of this withdrawal plan and all schedules and timetables derived therefrom, and shall make recommendations to facilitate implementation.
7. In accordance to Article 1 of the Tenet Workplan, the Trilateral Security Committee composed of Palestinian, Israeli and American officials shall be reestablished and its workings reinstated. The Committee shall endorse this proposal and oversee its entire implementation in conjunction and collaboration with the Quartet’s Monitoring Mechanism. There shall be effective coordination between the Committee and the Quartet’s Monitoring Mechanism.
8. Disputes that arise from the withdrawal process shall be immediately referred to and addressed by the Quartet’s Monitoring Mechanism in collaboration with the Security Committee. To that end, a dispute resolution mechanism will be established to deal directly with disputes that arise from implementation.

9. In accordance to Articles 1 and 3 of the Tenet Workplan, the DCOs and DCLs, and all other bodies and committees established during the Oslo Process, shall be re-activated and all related infrastructures rebuilt in order to ensure effective coordination and rapid exchange of information and intelligence between the GOI and the PA.
10. The civil and military administration system of the West Bank will be immediately abolished and all arrangements instituted on 1 January 2003 reversed. The GOI and PA will immediately resume all official channels of communication and coordination in accordance to signed agreements and subsequent understandings.
11. The GOI shall lift the siege on the Palestinian President. The President shall enjoy complete freedom movement throughout the entire Occupied Palestinian Territories (OPT), between the West Bank and Gaza Strip, between the OPT and abroad.
12. The VIP status for movement shall be reinstated.
13. The safe passage between the West Bank and Gaza Strip shall be made operational. All arrangements and measures governing use of the passage shall be reestablished.
14. The GOI shall allow for the reopening of all Palestinian institutions, centers and organizations closed in East Jerusalem since September 28, 2000, including the Orient House closed since August 2001.
15. The GOI and PA will declare and publicly announce a comprehensive ceasefire and complete cessation to activities that undermine trust and cause violence, in accordance to the Tenet Workplan and the Road Map.
16. In order to ensure adherence to this plan and to create positive momentum needed for effective implementation, the GOI and PA shall independently adhere to the following overriding principles:

***The GOI:***

- a) Shall cease all types of military activities and suspend operations aimed against the Palestinian Authority, its individuals and institutions and the civilian population at large.
- b) Shall cease its policy of extra-judicial killings (assassinations).
- c) Shall cease incursions into and/or re-occupation of areas under Palestinian control.
- d) Shall guarantee freedom of movement to all members of the Palestinian security forces within these areas. This shall include, but not limited to, officers and non-commissioned officers and PA security officials.
- e) Shall suspend its policy of deportations, arrests, home demolitions, and destruction and confiscation of property.

- f) Shall prevent all forms of incitement, private and public, aimed at undermining the Palestinian Authority and its leadership, the peace process and the Palestinian population at large.
- g) Shall begin the process of collecting weapons in the hands of settlers in the West Bank and Gaza Strip, and shall ensure that settlers do not again arm themselves.
- h) Shall search, arrest and bring to justice those involved in organized crime inside the OPT, including the transfer of weapons
- i) Shall suspend construction of settlements throughout the OPT.
- j) Shall prevent new settlers from taking up residence in the OPT.
- k) Shall suspend government and private funding for settlement purposes.
- l) Shall suspend public and private advertising campaigns for sale of settlements in the OPT. This shall apply to campaigns in Israel and the OPT.
- m) Shall transfer to the PA all withheld tax revenues regularly and promptly.

***The PA:***

- a) Shall continue to unify the security services in accordance to the Road Map and internal Palestinian plans.
- b) Shall begin implementation of robust security measures in areas under its control and jurisdiction to prevent attacks against Israelis anywhere.
- c) Shall begin to maintain law and order.
- d) Shall collect weapons outside its control in accordance to Weapons Law #2 of 1998. To that end, a system in several stages shall be established to begin this process.
- e) Shall exert 100% effort to prevent terror attacks.
- f) Shall disrupt the planning of hostile activities and will arrest those involved in the planning and/or assisting in the preparation and/or planning of hostile activity.
- g) Shall supervise the closure of all workshops that manufacture or assist in the manufacturing of rockets, mortars and all other related equipment used to manufacture or assist in the manufacturing of rockets and mortars.
- h) Shall disrupt the command, control and communications of groups that oppose PA efforts and whose activities run counter to Palestinian national interests and strategic goals.
- i) Shall request financial audits from organizations and groups whom may be involved in illegitimate activities.
- j) Shall implement a system requiring Palestinian organizations and groups to maintain transparency in their corporate structures and financial transactions.
- k) Shall monitor financial activities of Palestinian organizations, charities and other private entities and groups operating in the West Bank and Gaza Strip.
- l) Shall begin the process of ending Palestinian incitement, public and private, aimed against the GOI, the peace process and the Israeli population at large.
- m) Shall establish a special monitoring unit for the Rafah area to prevent establishment of smuggling tunnels.

***To assist and encourage these efforts:***

- a) The GOI and PA security officials shall immediately resume security meetings with each other and with the United States. The GOI and PA shall report on progress in implementation to their respective governments and to the United States.
- b) The GOI and PA shall establish a 24-hour operations center and a hot line between relevant institutions and agencies.
- c) The GOI and PA shall supply each other with information regarding the planning of activity hostile in nature. The GOI guarantees to expeditiously provide the PA with specific and reliable information to enable the PA to take the necessary measures to disrupt the activity and contain the threat. When necessary, the GOI and the PA shall coordinate joint efforts to prevent hostile acts aimed against the other from being carried out.
- d) The GOI and PA will coordinate movement of forces beyond areas under Palestinian control to ensure effective implementation of the various provisions contained in this plan. The understanding regarding movement of forces between Areas A through Areas C which did not require Israeli approval before September 28, 2000 shall be reactivated.
- e) The GOI and PA shall immediately prepare for negotiations on permanent status issues, to be concluded as outlined in the Road Map under the auspices of the Quartet. The conclusion of these efforts shall result in the establishment of the state of Palestine on the territories of the West Bank and Gaza Strip occupied in 1967, including East Jerusalem as its capital, in accordance to all relevant international resolutions, including, but not limited to, UNSCR 242 and 338.
- f) The GOI and PA shall implement this withdrawal plan in five weeks. Implementation of GOI and PA obligations and commitments shall proceed in parallel. GOI and PA success in implementing this withdrawal plan will require simultaneous and unconditional implementation of measures as outlined below. There shall be no halt to the progress of implementation.

### **GOI IMPLEMENTATION**

#### **WEEK ONE**

##### **WEST BANK**

1. GOI shall completely withdraw from the Governorates of Ramallah and Jericho to September 28, 2000 positions. This also includes the removal of checkpoints and all other types of obstacles. GOI shall also surrender sniper positions occupied in civilian buildings since September 28, 2000.
2. GOI shall also withdraw military forces and remove checkpoints in Areas B placed in these governorates since September 28, 2000.
3. GOI shall resume joint responsibilities in Areas B, including joint patrols.
4. GOI shall immediately return to the PA weapons confiscated since September 28, 2000.
5. GOI shall terminate the back-to-back system. Palestinian goods originating from one Palestinian Governorate shall have complete freedom of movement throughout the OPT.

**GAZA STRIP**

1. GOI shall withdraw military forces and remove all checkpoints and barriers from the central North-South Road (Salah E-Din Street), from Beit Hanoun Crossing Point to Rafah.
2. GOI shall abandon all positions occupied along that road since September 28, 2000,
3. GOI shall abandon all positions occupied in buildings near main junctions.
4. GOI shall remove all remaining obstacles including wires and cement blocks placed along the entire length of Salah Ed-Din Road.
5. GOI shall extend the hours of operation in Rafah for another three.
6. GOI shall facilitate and expedite movement of civilians through the Rafah terminal without delay. The security procedures that existed prior to September 28, 2000 shall be reinstated.

**WEEK TWO**

**WEST BANK**

1. GOI shall completely withdraw from the Governorates of Bethlehem and Hebron September 28, 2000 positions. This also includes the removal of checkpoints and all other types of obstacles. GOI shall also surrender sniper positions occupied in civilian buildings since September 28, 2000.
2. GOI shall also withdraw military forces and remove checkpoints in Areas B placed in these governorates since September 28, 2000.
3. GOI shall resume joint responsibilities in Areas B, including joint patrols.
4. GOI shall expedite the flow of Palestinian travelers through the Allenby Bridge. To that end, the Bridge shall remain open until 17:00. The security procedures that existed prior to September 28, 2000 shall be reinstated.
5. GOI shall allow Palestinian security officials currently in the Gaza Strip since September 28, 2000 to return to the Governorate of Jericho to retrain regroup and reconstitute.

**GAZA STRIP**

1. GOI shall increase the number of permits for Palestinian movement between the West Bank and Gaza Strip.
2. GOI shall withdraw forces in the western parts of Rafah and re-open roads closed since September 28, 2000.
3. GOI shall abandon all positions near these areas occupied since September 28, 2000, including all roads, primary and secondary, located near Salah Ed-Din Road.
4. GOI shall withdraw from all other military locations established since September 28, 2000. In particular, the GOI shall remove all forces, tanks and other equipment from the southern areas of the Gaza Strip and near settlements.

5. GOI shall allow six Palestinian officials to the Rafah International crossing point to resume powers in accordance to signed agreements, bringing the total to 12 officials. The security procedures that existed prior to September 28, 2000 shall be reinstated.

**WEEK THREE**

**WEST BANK**

1. GOI shall completely withdraw and remove all forces from the Governorates of Tulkarem and Qalqilya. This also includes the removal of checkpoints and all other types of obstacles. GOI shall also surrender sniper positions occupied in civilian buildings since September 28, 2000.
2. GOI shall also withdraw military forces and remove checkpoints in Areas B placed in these governorates since September 28, 2000.
3. GOI shall resume joint responsibilities in Areas B, including joint patrols.
4. Palestinian goods originating from one Palestinian governorate shall have complete freedom of movement throughout the Occupied Palestinian Territories, including movement between the West Bank and Gaza Strip.
5. Allenby Bridge shall remain open until 20:00.

**GAZA STRIP**

1. GOI shall increase the number of Palestinian workers to enter Israel proper. The situation shall gradually return to the situation that existed on and before September 28, 2000.
2. GOI shall increase number of permits granted for Palestinian movement between the West Bank and Gaza Strip, and in reverse.
3. GOI shall resume normal operations at Karni to return to the conditions that existed on and before September 28, 2000. To that end, the GOI shall make all lanes operational.
4. GOI shall facilitate and expedite the movement of goods through all lanes. The back-to-back system shall be immediately terminated.

**WEEK FOUR**

**WEST BANK**

1. GOI shall completely withdraw and remove all remaining forces from the Governorates of Nablus and Salfit. This also includes the removal of checkpoints and all other types of obstacles. GOI shall also surrender sniper positions occupied in civilian buildings since September 28, 2000.
2. GOI shall also withdraw military forces and remove checkpoints in Areas B placed in these governorates since September 28, 2000.
3. GOI shall resume joint responsibilities in Areas B, including joint patrols.
4. GOI shall begin the process of allowing all Palestinians employed in Israel prior to September 28, 2000 return to their jobs, or any other job of their choosing, in

accordance with procedures and regulations applied on and before September 27, 2000.

5. Allenby Bridge shall remain open until midnight.

**GAZA STRIP**

1. GOI shall increase the number of permits to Palestinian movement between the Gaza Strip and the West Bank, including East Jerusalem, and in reverse.
2. GOI shall allow for complete and uninterrupted Palestinian freedom of movement along the three lateral (East-West) roads in the Gaza Strip. In particular, the Netzarim-Karni Road, Morag Road and the Kissufim Road.
3. GOI will resume joint patrols and security responsibility along these lateral roads, in accordance to signed agreements and subsequent understandings.
4. GOI shall allow 20,000 Palestinian workers to enter Israel proper for employment purposes.
5. GOI shall end its blanket prohibition on Palestinians under the age of 35 from traveling in lieu of a limited list of restricted persons. The GOI shall drop its prohibition to 28 years.

**WEEK FIVE**

**WEST BANK**

1. GOI shall completely withdraw and remove all remaining forces from the Governorate of Jenin. This also includes the removal of checkpoints and all other types of obstacles placed within and between other Governorates. GOI shall also surrender sniper positions occupied since September 28, 2000 in these areas.
2. GOI shall also withdraw military forces and remove checkpoints in Areas B placed in this governorate since September 28, 2000.
3. GOI shall resume joint responsibilities in Areas B, including joint patrols.
4. GOI shall allow all Palestinians deported to the Gaza Strip to return to their original residences in the West Bank.
5. GOI shall immediately release all Palestinian prisoners detained by Israeli forces since September 28, 2000.
6. GOI shall remove checkpoints and other types of obstacles placed in Areas C since September 28, 2000, and to return the situation in these areas to the conditions that existed on and before September 28, 2000.

**GAZA STRIP**

1. GOI shall rebuild the Gaza International Airport and Sea Port, or shall compensate the PA for damages in order to return the conditions of these facilities to that which existed before September 28, 2000.
2. GOI shall allow for the rebuilding of destroyed and demolished private and public properties, such as civilian homes and security posts destroyed since September 28, 2000.

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3. GOI shall allow Palestinian fisheries to resume normal activities in the areas designated, in accordance to signed agreements.
4. GOI shall remove all remaining obstacles and restrictions established and imposed, since September 28, 2000, including:
5. GOI shall rebuild private and public properties destroyed since September 28, 2000. This shall include security posts and prisons.
6. GOI shall drop the prohibition to 25 years. The application processes and procedures that existed prior to September 28, 2000 shall be reinstated.

### **PA IMPLEMENTATION**

#### **WEEK ONE**

##### **WEST BANK**

1. PA shall deploy uniformed and armed forces in the Governorates of Ramallah and Jericho.
2. PA shall set up manned checkpoints in positions under its security control.
3. PA shall deploy armed security forces to prisons in these areas.
4. PA will deploy visible and mobile security patrol in the areas from which Israel withdraws, and in particular near friction points.
5. PA shall re-open Palestinian police stations in Areas B.
6. PA shall resume joint patrols.
7. PA will deploy additional security forces in all areas, including secondary roads, leading to Areas B and C.
8. PA will conduct random and spot checks on passing vehicles.
9. Palestinian security and customs officials shall return to the Allenby Bridge.
10. PA shall implement the economic security procedures on movement of goods that applied on and before September 28, 2000
11. PA shall verify transfer of weapons confiscated by Israel since September 28, 2000.

##### **GAZA STRIP**

1. PA shall deploy uniformed and armed security forces along the main Salah E-Din Street, and in particular in areas of friction, including in areas that are of close proximity to Israeli military installations and settlements.
2. PA shall set up manned checkpoints at locations to be determined, and will conduct random and spot checks on passing vehicles.
3. PA shall dispatch six officials to the Rafah crossing point to resume operations in accordance to signed agreements and consistent with the conditions that existed on and before September 28, 2000.
4. PA shall supervise and monitor all industrial areas on a regular basis.
5. PA shall immediately deploy security forces in areas where smuggling tunnels have been located to monitor the areas and to prevent such activity.

#### **WEEK TWO**

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**WEST BANK**

1. PA shall deploy uniformed and armed forces in the Governorates of Bethlehem and Hebron.
2. PA shall set up manned checkpoints in these areas.
3. PA shall rebuild destroyed prisons and deploy armed security forces to secure the premises.
4. PA will deploy visible and mobile security patrol in the areas from which Israel withdraws, and in particular near friction points.
5. PA shall re-open Palestinian police stations in Areas B.
6. PA shall resume joint patrols.
7. PA will deploy additional security forces on roads leading to Areas B and C.
8. PA will conduct random and spot checks on passing vehicles.
9. PA shall dispatch Palestinian security and custom officials to the Allenby Bridge to resume operations in accordance to signed agreements.
10. PA shall retrain, regroup and reconstitute security forces returning from the Gaza Strip.

**GAZA STRIP**

1. PA shall deploy uniformed and armed security forces in the western parts of Rafah and near friction points.
2. PA shall deploy uniformed and armed security forces on primary and secondary roads located near the main North-South axis.
3. PA shall dispatch six Palestinian officials to the Rafah terminal to begin operations in accordance to signed agreements.

**WEEK THREE**

**WEST BANK**

1. PA shall deploy uniformed and armed forces in the Governorates of Tulkarem and Qalqilya to begin security implementation.
2. PA shall set up manned checkpoints in these areas.
3. PA shall rebuild destroyed prisons and deploy armed security forces to secure the premises.
4. PA will deploy visible and mobile security patrol in the areas from which Israel withdraws, and in particular near friction points.
5. PA shall re-open Palestinian police stations in Areas B and resume policing activities.
6. PA shall resume joint patrols in Areas B.
7. PA will deploy additional security forces on roads leading to Areas B and C.
8. PA will conduct random and spot checks on passing vehicles.
9. PA will conduct thorough security checks on all vehicles transporting goods within the OPT and between the OPT and the Gaza Strip, and will provide official

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documentation certifying contents in accordance to measures and arrangements identified in the Trilateral Security Committee.

***GAZA STRIP***

1. PA will continue to security implementation in all areas from which Israel withdraws.
2. PA shall reinstitute working procedures and conduct thorough security checks on Palestinian movement from the Gaza Strip into Israel for employment and for movement to the West Bank. All official channels shall be reestablished. Number of permits shall increase.
3. PA shall dispatch Palestinian officials to the Karni crossing point to resume normal operations as existed prior to September 28, 2000.

**WEEK FOUR**

***WEST BANK***

1. PA shall deploy uniformed and armed forces in the Governorates of Nablus and Salfit to begin security implementation.
2. PA shall set up manned checkpoints in these areas.
3. PA shall rebuild destroyed prisons and deploy armed security forces to secure the premises.
4. PA will deploy visible and mobile security patrol in the areas from which Israel withdraws, and in particular near friction points.
5. PA shall re-open Palestinian police stations in Areas B and resume policing activities.
6. PA shall resume joint patrols.
7. PA will deploy additional security forces on roads leading to Areas B and C.
8. PA will conduct random and spot checks on passing vehicles.
9. PA shall conduct security inspections on Palestinians seeking employment in Israel. PA and GOI official communications between the relevant institutions shall be reestablished.
10. PA shall dispatch additional Palestinian officials to the Allenby Bridge.

***GAZA STRIP***

1. PA security forces and the civilian population shall enjoy complete freedom of movement as existed on and before September 28, 2000, including on the three lateral roads.
2. PA security forces shall deploy along the three lateral roads in accordance to signed agreements.
3. PA security forces shall move from the Gaza Strip to the West Bank and in reverse in accordance with signed agreements.
4. PA shall conduct thorough security checks on Palestinian movement from the Gaza Strip into Israel for employment and for movement to the West Bank. There shall be an additional increase in the number of permits.

5. PA security forces shall deploy along the Green Line in accordance to signed agreements.
6. PA shall dispatch 3 shifts to the Rafah International Crossing Point. PA officials shall have complete functional powers in accordance with signed agreement.
7. Palestinian civilians with property near the Green Line shall be allowed to access and attend their land in order to harvest and cultivate Palestinian fields and crops.

**WEEK FIVE**

**WEST BANK**

1. PA shall deploy uniformed and armed forces in the Governorates of Jenin.
2. PA shall set up manned checkpoints in these areas.
3. PA shall rebuild destroyed prisons and deploy armed security forces to secure the premises.
4. PA will deploy visible and mobile security patrol in the areas from which Israel withdraws, and in particular near friction points.
5. PA shall re-open Palestinian police stations in Areas B and resume policing activities.
6. PA shall resume joint patrols in Areas B.
7. PA will deploy additional security forces on roads leading to Areas B and C.
8. PA will conduct random and spot checks on passing vehicles.
9. PA shall deploy additional security and police forces in areas under its jurisdiction, and shall resume operations in accordance to signed agreements.

**GAZA STRIP**

1. Palestinians shall have access to private property near the Green Line.
2. Palestinian security forces shall deploy along the Green Line, in accordance to signed agreements
3. Palestinians shall have complete access to the Mawasi areas, and to resume normal commercial activities as existed on and before September 28, 2000.
4. PA shall resume normal maritime activities in accordance to signed agreements.
5. Palestinian commercial and fishery activities will resume in accordance to signed agreements.
6. PA shall resume normal operations of the Gaza International Airport and the Sea Port, in accordance to signed agreements.