

**Status of Mitchell Report & Road Map Implementation
January 2009**

ISRAELI OBLIGATIONS

Subject	Mitchell Report	Road Map Obligation	Status (Detailed assessments are available on request)
Settlement Freeze	The GOI should freeze all settlement activity, including the "natural growth" of existing settlements.	<i>GOI freezes all settlement activity (including natural growth of settlements).</i>	NOT IMPLEMENTED
		<i>"GOI immediately dismantles settlement outposts erected since March 2001.</i>	NOT IMPLEMENTED
Jerusalem Institutions		<i>"GOI reopens Palestinian Chamber of Commerce and other closed Palestinian institutions in East Jerusalem based on a commitment that these institutions operate strictly in accordance with prior agreements between the parties."</i>	NOT IMPLEMENTED
Incitement	The GOI and the PA should resume their efforts to identify, condemn and discourage incitement in all its forms.	<i>All official Israeli institutions end incitement against Palestinians.</i>	NOT IMPLEMENTED by Israel
Violence		<i>GOI takes no actions undermining trust, including deportations, attacks on civilians; confiscation and/or demolition of Palestinian homes and property, as a punitive measure or to facilitate Israeli construction; destruction of Palestinian institutions and infrastructure; and other measures specified in the Tenet work plan.</i>	NOT IMPLEMENTED
	The GOI should ensure that the IDF adopt and enforce policies and procedures encouraging non-lethal responses to unarmed demonstrators, with a view to minimizing casualties and friction between the two communities.		NOT IMPLEMENTED
	a. Re-institute, as a matter of course, military		NOT IMPLEMENTED

	<p>police investigations into Palestinian deaths resulting from IDF actions in the Palestinian territories in incidents not involving terrorism. The IDF should abandon the blanket characterization of the current uprising as “an armed conflict short of war,” which fails to discriminate between terrorism and protest.</p>		
	<p>b. Adopt tactics of crowd-control that minimize the potential for deaths and casualties, including the withdrawal of metal-cored rubber rounds from general use.</p>		NOT IMPLEMENTED
	<p>c. Ensure that experienced, seasoned personnel are present for duty at all times at known friction points.</p>		NOT IMPLEMENTED
	<p>d. Ensure that the stated values and standard operating procedures of the IDF effectively instill the duty of caring for Palestinians in the West Bank and the Gaza Strip as well as Israelis living there, consistent with The Ethical Code of the IDF.</p>		NOT IMPLEMENTED
	<p>The GOI and IDF should adopt and enforce policies and procedures designed to ensure that the response to any gunfire emanating from Palestinian populated areas minimizes the danger to the lives and property of Palestinian civilians, bearing in mind that it is probably the objective of gunmen to elicit an excessive IDF response.</p>		NOT IMPLEMENTED
	<p>The GOI should take all necessary steps to prevent acts of violence by settlers.</p>		PARTIALLY IMPLEMENTED
<p>Security Cooperation</p>	<p>The GOI and the PA should immediately resume security cooperation.</p>	<p><i>Restructured/retrained Palestinian security forces and IDF counterparts progressively resume security cooperation and other undertakings in implementation</i></p>	<p>PARTIALLY IMPLEMENTED</p>

		<i>of the Tenet work plan, including regular senior-level meetings, with the participation of U.S. security officials.</i>	
Redeployment / Closures	The IDF should consider withdrawing to positions held before September 28, 2000 which will reduce the number of friction points and the potential for violent confrontations.	<i>As comprehensive security performance moves forward, IDF withdraws progressively from areas occupied since September 28, 2000 and the two sides restore the status quo that existed prior to September 28, 2000.</i>	NOT IMPLEMENTED
	The GOI should lift closures, transfer to the PA all tax revenues owed, and permit Palestinians who had been employed in Israel to return to their jobs; and should ensure that security forces and settlers refrain from the destruction of homes and roads, as well as trees and other agricultural property in Palestinian areas. We acknowledge the GOI's position that actions of this nature have been taken for security reasons. Nevertheless, the economic effects will persist for years.	<i>GOI fully facilitates travel of Palestinian officials for PLC and Cabinet sessions, internationally supervised security retraining, electoral and other reform activity, and other supportive measures related to the reform efforts.</i>	NOT IMPLEMENTED
Commitment to Peace	The GOI and the PA should reaffirm their commitment to existing agreements and undertakings and should immediately implement an unconditional cessation of violence.	<i>Israeli leadership issues unequivocal statement affirming its commitment to the two-state vision of an independent, viable, sovereign Palestinian state living in peace and security alongside Israel, as expressed by President Bush, and calling for an immediate end to violence against Palestinians everywhere.</i>	NOT IMPLEMENTED
Miscellaneous		<i>GOI facilitates Task Force election assistance, registration of voters, movement of candidates and voting officials. Support for NGOs involved in the election process.</i>	

PALESTINIAN OBLIGATIONS

Subject	Mitchell Plan	Road Map Obligation	Status
Violence	The PA should make clear through concrete action to Palestinians and Israelis alike that terrorism is reprehensible and unacceptable, and that the PA will make a 100 percent effort to prevent terrorist operations and to punish perpetrators. This effort should include immediate steps to apprehend and incarcerate terrorists operating within the PA's jurisdiction.	<i>Palestinian leadership issues unequivocal statement reiterating Israel's right to exist in peace and security and calling for an immediate and unconditional ceasefire to end armed activity and all acts of violence against Israelis anywhere.</i>	COMPLETED / ONGOING
	The PA should prevent gunmen from using Palestinian populated areas to fire upon Israeli populated areas and IDF positions. This tactic places civilians on both sides at unnecessary risk.	<i>Palestinians declare an unequivocal end to violence and terrorism and undertake visible efforts on the ground to arrest, disrupt, and restrain individuals and groups conducting and planning violent attacks on Israelis anywhere.</i>	COMPLETED
Security Cooperation	The PA should renew cooperation with Israeli security agencies to ensure, to the maximum extent possible, that Palestinians workers employed within Israel are fully vetted and free of connections to organizations and individuals engaged in terrorism.		ONGOING despite Israeli policies
Security Reform	The PA should take all necessary steps to establish a clear and unchallenged chain of command for armed personnel operating under its authority.	<i>Rebuilt and refocused Palestinian Authority security apparatus begins sustained, targeted, and effective operations aimed at confronting all those engaged in terror and dismantlement of terrorist capabilities and infrastructure. This includes commencing confiscation of illegal weapons and consolidation of security authority, free of association with terror and corruption.</i>	COMPLETED / ONGOING
	The PA should institute and enforce effective standards of conduct accountability, both within the uniformed ranks and between the police and the civilian political leadership to which it reports.	<i>Implementation, as previously agreed, of U.S. rebuilding, training and resumed security cooperation plan in collaboration with outside oversight board (U.S. – Egypt – Jordan).</i>	COMPLETED / ONGOING

		<i>All Palestinian security organizations are consolidated into three services reporting to an empowered Interior Minister.</i>	
Incitement	The GOI and the PA should resume their efforts to identify, condemn and discourage incitement in all its forms.	<i>All official Palestinian institutions end incitement against Israel.</i>	COMPLETED by PA
Institution-Building		<i>Immediate action on credible process to produce draft constitution for Palestinian statehood. As rapidly as possible, constitutional committee circulates draft Palestinian constitution, based on strong parliamentary democracy and cabinet with empowered prime minister, for public comment/debate.</i>	
		<i>Constitutional committee proposes draft document for submission after elections for approval by appropriate Palestinian institutions.</i>	
		<i>Appointment of interim prime minister or cabinet with empowered executive authority/decision-making body.</i>	
		<i>Continued appointment of Palestinian ministers empowered to undertake fundamental reform. Completion of further steps to achieve genuine separation of powers, including any necessary Palestinian legal reforms for this purpose.</i>	
		<i>Establishment of independent Palestinian election commission. PLC reviews and revises election law.</i>	
		<i>Palestinian performance on judicial, administrative, and economic benchmarks, as established by the International Task Force on Palestinian Reform.</i>	
		<i>As early as possible, and based upon the above measures and in the context of open debate and transparent candidate selection/electoral campaign based on a free, multi-party process, Palestinians hold free, open, and fair elections.</i>	

JOINT OBLIGATIONS

Subject	Mitchell Plan	Road Map Obligation	Status
Ceasefire	The GOI and the PA should reaffirm their commitment to existing agreements and undertakings and should immediately implement an unconditional cessation of violence.		IMPLEMENTED by PA / NOT IMPLEMENTED by Israel
Security Cooperation	The GOI and PA should immediately resume security cooperation.	<i>Restructured/retrained Palestinian security forces and IDF counterparts progressively resume security cooperation and other undertakings in implementation of the Tenet work plan, including regular senior-level meetings, with the participation of U.S. security officials.</i>	PARTIALLY IMPLEMENTED / ONGOING
Security	The parties should abide by the provisions of the Wye River Agreement prohibiting illegal weapons.		ONGOING
Additional CBMs	The PA and GOI should work together to establish a meaningful "cooling off period" and implement additional confidence building measures, some of which were detailed in the October 2000 Sharm el-Sheikh Statement and some of which were offered by the U.S. on January 7, 2001 in Cairo.		LAPSED
Incitement / Culture of Peace	The PA and GOI should resume their efforts to identify, condemn and discourage incitement in all its forms.		IMPLEMENTED by PA, NOT IMPLEMENTED by Israel
	The PA and GOI should consider a joint undertaking to preserve and protect holy places sacred to the traditions of Jews, Muslims, and Christians.		
	The GOI and PA should jointly endorse and support the work of Palestinian and Israeli non-governmental organizations involved in cross-community initiatives linking the two peoples.		

Humanitarian / Closures		<i>Israel and Palestinians implement in full all recommendations of the Bertini report to improve humanitarian conditions, lifting curfews, and easing restrictions on movement of persons and goods, and allowing full, safe, and unfettered access of international and humanitarian personnel.</i>	NOT IMPLEMENTED by Israel
Budgetary Assistance		GOI and PA continue revenue clearance process and transfer of funds, including arrears, in accordance with agreed, transparent monitoring mechanism.	IMPLEMENTED by PA, PARTIALLY IMPLEMENTED by Israel

INTERNATIONAL / ARAB OBLIGATIONS

Subject	Mitchell Plan	Road Map Obligation	Status
Monitoring & Implementation		<i>Relying on existing mechanisms and on-the ground resources, Quartet representatives begin informal monitoring and consult with the parties on establishment of a formal monitoring mechanism and its implementation.</i>	NOT IMPLEMENTED
		<i>Outside oversight board (U.S. – Egypt – Jordan) of implementation, as previously agreed, of U.S. rebuilding, training and resumed security cooperation plan.</i>	NOT IMPLEMENTED
Support for Peace Process		<i>Quartet support for efforts to achieve a lasting, comprehensive cease-fire.</i>	ONGOING
		<i>Arab states cut off public and private funding and all other forms of support for groups supporting and engaging in violence and terror.</i>	
Budgetary & Development Assistance		<i>All donors providing budgetary support for the Palestinians channel these funds through the Palestinian Ministry of Finance’s Single Treasury Account.</i>	ONGOING
		<i>AHLC reviews the humanitarian situation and prospects for economic development in the West Bank and Gaza and launches a major donor assistance effort, including to the reform effort.</i>	ONGOING
		<i>Continued donor support, including increased funding through PVOs/NGOs, for people to people programs, private sector development and civil society initiatives.</i>	ONGOING