

**PHASE I OF THE ROAD MAP  
ENDING TERROR AND VIOLENCE, NORMALIZING PALESTINIAN LIFE, AND BUILDING PALESTINIAN  
INSTITUTIONS**

<b>PALESTINIAN OBLIGATIONS ACCORDING TO PHASE I OF THE ROAD MAP</b>			
<b>OBLIGATIONS</b>	<b>ACTION TAKEN</b>	<b>STATUS</b>	<b>NOTES</b>
<b>AT THE OUTSET</b>			
<p>Palestinian leadership issues unequivocal statement reiterating Israel’s right to exist in peace and security and calling for an immediate and unconditional ceasefire to end armed activity and all acts of violence against Israelis anywhere.</p>	<p>President Abbas, while serving as PM, issued the following statement at the Aqaba Summit (4 June 2003):</p> <p>“Our goal is two states, Israel and Palestine, living side by side in peace and security.”</p> <p>“Together, we can achieve the goal of an independent Palestinian state...in the framework of a good neighbor with all states in the region, including Israel.”</p> <p>“Let me be very clear: There will be no military solution to this conflict, so we repeat our denunciation and renunciation of terrorism against Israelis, wherever they might be. ...We will exert all of our efforts using all of our resources to end the militarization of the <i>intifada</i>, and we will succeed. The armed <i>intifada</i> must end, and we must use and resort</p>	<p>Completed</p>	

	<p>to peaceful means in our quest to end the occupation and the suffering of Palestinians and Israelis and to establish the Palestinian state.”</p> <p>“Our goal is clear, and we will implement it firmly and without compromise: a complete end to violence and terrorism.”</p>		
All official Palestinian institutions end incitement against Israel.		Completed	
<b>SECURITY</b>			
<p>Palestinians declare an unequivocal end to violence and terrorism and undertake visible efforts on the ground to arrest, disrupt, and restrain individuals and groups conducting and planning violent attacks on Israelis anywhere.</p> <p>Rebuilt and refocused Palestinian Authority security apparatus begins sustained, targeted, and effective operations aimed at confronting all those engaged in terror and dismantlement of terrorist capabilities and infrastructure. This includes commencing confiscation of illegal weapons and consolidation of security authority, free of association with terror and corruption.</p>	<p>Ongoing measures on the ground to disarm and reintegrate fugitives, militants and other wanted individuals</p> <p>So far hundreds of individuals have been disarmed and taken off the streets.</p> <p>Crack down by PA security forces on illegal and criminal groups.</p>	Ongoing	
Implementation, as previously agreed, of U.S. rebuilding, training and resumed security cooperation plan in collaboration with outside oversight board (U.S. – Egypt – Jordan).	Work with the USSC and others in the international community to reform, train, equip and deploy professional and effective security forces.		

<p>All Palestinian security organizations are consolidated into three services reporting to an empowered Interior Minister.</p>	<p>The PA has taken active measures to institutionalize the security agencies in three separate bodies: an internal security authority (consisting of police, preventive security and civil defense branches); external security agency (external intelligence); and a National Security Force.</p>	<p>These measures and efforts stopped after Hamas won the PLC elections and formed a government.</p>	
<p><b>PALESTINIAN INSTITUTION-BUILDING</b></p>			
<p>Immediate action on credible process to produce draft constitution for Palestinian statehood. As rapidly as possible, constitutional committee circulates draft Palestinian constitution, based on strong parliamentary democracy and cabinet with empowered prime minister, for public comment/debate.</p> <p>Constitutional committee proposes draft document for submission after elections for approval by appropriate Palestinian institutions.</p>	<p>Constitution Committee published a third draft of the constitution based on consultations with the Palestinian public. ( 7 March 2003)</p> <p>Numerous workshops have taken place with members of civil society, Palestinian NGOs, academics and religious leaders.</p>	<p>Ongoing</p>	
<p>Appointment of interim prime minister or cabinet with empowered executive authority/decision-making body.</p>	<p>Prime Minister post and cabinet both established and are fully functional.</p>	<p>Completed</p>	
<p>Continued appointment of Palestinian ministers empowered to undertake fundamental reform. Completion of further steps to achieve genuine separation of powers, including any necessary Palestinian legal reforms for this purpose.</p>	<p>PM and government are fully empowered and are implementing reform programs.</p>	<p>Ongoing</p>	

<p>Establishment of independent Palestinian election commission. PLC reviews and revises election law.</p>	<p>An independent Central Elections Commission has been established and is fully functional.</p> <p>The election law has been revised.</p>	<p>Completed</p>	
<p>Palestinian performance on judicial, administrative, and economic benchmarks, as established by the International Task Force on Palestinian Reform.</p>	<p><i>Early progress:</i></p> <p><u>Economic:</u>  Palestinian Investment Fund was established as a legal entity.</p> <p>Ministry of Finance fully consolidated and integrated all treasury operations.</p> <p>Budget approved by PLC. ( 1 February 2003)</p> <p><u>Judicial:</u>  State Security Courts effectively abolished. Cases transferred to civil courts. (June 2003)</p> <p>Several internationally funded judicial reform programs are underway.</p> <p>Basic Law passed by PLC. (29 May 2002)</p> <p>A dialogue with civil society to draft constitution is ongoing.</p> <p><u>Administrative:</u>  A new Central Elections Commission was appointed. (October 2002)</p>	<p>Progress ongoing and monitored by the LDF, AHLC, Task Force on Palestinian Reform, etc.</p>	

	The Ministry of Interior was created.		
As early as possible, and based upon the above measures and in the context of open debate and transparent candidate selection/electoral campaign based on a free, multi-party process, Palestinians hold free, open, and fair elections.	Two Presidential and parliamentary elections were openly and freely held.	Completed.	

**ISRAELI OBLIGATIONS ACCORDING TO PHASE I OF THE ROAD MAP**

<b>OBLIGATIONS</b>	<b>ACTION TAKEN</b>	<b>STATUS</b>	<b>NOTES</b>
<b>AT THE OUTSET</b>			
<p>Israeli leadership issues unequivocal statement affirming its commitments to the two-state vision of an independent, viable, sovereign Palestinian state living in peace and security alongside Israel, as expressed by President Bush, and calling for an immediate end to violence against Palestinian everywhere.</p>	<p>Thus far Israel has failed to make an unequivocal commitment with regards to the creation of a viable, sovereign Palestinian State. Israeli actions on the ground, including the expansion of settlements and the construction of the Wall, continue unabated, undermining this vision.</p> <p>Incursions, military operations and attacks by the IDF continue unabated against Palestinians.</p> <p>Attacks by Israeli Settlers against Palestinians are ongoing. Israel has failed to put an end to such attacks or prosecute the perpetrators.</p>	<p>Failed</p>	
<p>All official Israeli institutions end incitement against Palestinians.</p>	<p>Continued attacks by the IDF on Palestinians.</p> <p>Racist calls against Palestinians by Israeli politicians</p>	<p>Failed</p>	
<b>SECURITY</b>			
<p>GOI takes no actions undermining trust, including deportations, attacks on civilians;</p>	<p>Attacks on civilians continue</p>	<p>Failed</p>	

<p>confiscation and/or demolition of Palestinian homes and property, as a punitive measure or to facilitate Israeli construction; destruction of Palestinian institutions and infrastructure; and other measures specified in the Tenet Work Plan.</p>	<p>Revocation of Palestinians ID cards continues, particularly Palestinian Jerusalemites</p> <p>Confiscation of private lands continues</p> <p>House demolitions continue across Palestinian territory</p>		
<p><b>PALESTINIAN INSTITUTION-BUILDING</b></p>			
<p>GOI fully facilitates travel of Palestinian officials for PLC and Cabinet sessions, internationally supervised security retraining, electoral and other reform activity, and other supportive measures related to the reform efforts.</p>	<p>Israel blocks movement of Palestinians officials to and from the Gaza Strip.</p> <p>Internal closure in the West Bank hinders movement between Palestinian towns and localities.</p> <p>Movement between East Jerusalem and the remainder of Palestinian territory remains extremely restricted.</p>	<p>Since the appointment of Prime Minister Fayyad's government in 2007, steps have been taken in this direction.</p>	
<p>GOI facilitates Task Force election assistance, registration of voters, movement of candidates and voting officials. Support for NGOs involved in the election process.</p>	<p>During the recent elections Israel hindered the election process by maintaining the internal closure in the West Bank and the limiting the ability of Palestinian Jerusalemites to participate in the elections.</p>	<p>Partial implementation</p>	
<p>GOI reopens Palestinian Chamber of Commerce and other closed Palestinian institutions in East Jerusalem based on a commitment that these institutions operate strictly in accordance with prior agreements between the parties.</p>	<p>Closure of Palestinian institutions in East Jerusalem is renewed periodically since August 2001. These institutions remain closed today.</p>	<p>Failed</p>	

<b>HUMANITARIAN RESPONSE</b>			
Israel takes measures to improve the humanitarian situation.	Internal and external closure, construction of the Wall, denial of access to lands, and expansion of settlements have decimated the economic and humanitarian situation. Poverty and unemployment rates have risen considerably.	Failed	
<b>SETTLEMENTS</b>			
GOI immediately dismantles settlement outposts erected since March 2001. Consistent with the Mitchell Report, GOI freezes all settlement activity (including natural growth of settlements).	Israel continues to expand and construct settlements all over the occupied Palestinian territory, focusing particularly on the Jerusalem area.	Failed	



**JOINT OBLIGATIONS ACCORDING TO PHASE I OF THE ROAD MAP**

OBLIGATIONS	ACTION TAKEN	STATUS	NOTES
<b>SECURITY</b>			
Restructured/retrained Palestinian security forces and IDF counterparts progressively resume security cooperation and other undertakings in implementation of the Tenet work plan, including regular senior-level meetings, with the participation of U.S. security officials.	In recent days, high level coordination and security cooperation has resumed. Limited US security official involvement (i.e. General Dayton).	Ongoing	
As comprehensive security performance moves forward, IDF withdraws progressively from areas occupied since September 28, 2000 and the two sides restore the status quo that existed prior to September 28, 2000. Palestinian security forces redeploy to areas vacated by IDF.	IDF has not withdrawn from any area in the West Bank, and in fact continues to consolidate control throughout the territory.	Failed	
<b>HUMANITARIAN RESPONSE</b>			
Israel and Palestinians implement in full all recommendations of the Bertini report to improve humanitarian conditions, lifting	Israeli imposed movement restrictions are at a peak, with internal closure at well above 550 permanent obstacles, an	Failed	

<p>curfews, and easing restrictions on movement of persons and goods, and allowing full, safe, and unfettered access of international and humanitarian personnel.</p>	<p>average of a hundred flying checkpoints, and severely restricted access to international crossings and crossings with Israel.</p>		
<p>GOI and PA continue revenue clearance process and transfer of funds, including arrears, in accordance with agreed, transparent monitoring mechanism.</p>		<p>Ongoing since the appointment of Prime Minister Fayyad's government.</p>	

<b>INTERNATIONAL OBLIGATIONS ACCORDING TO PHASE I OF THE ROAD MAP</b>			
<b>OBLIGATIONS</b>	<b>ACTION TAKEN</b>	<b>STATUS</b>	<b>NOTES</b>
<b>SECURITY</b>			
Relying on existing mechanisms and on-the ground resources, Quartet representatives begin informal monitoring and consult with the parties on establishment of a formal monitoring mechanism and its implementation.	No monitoring mechanism in place.	Failed	
Outside oversight board (U.S. – Egypt – Jordan) of implementation, as previously agreed, of U.S. rebuilding, training and resumed security cooperation plan	No oversight board in place.	Failed	
Quartet support for efforts to achieve a lasting, comprehensive cease-fire.	Quartet support indirect; currently in early stages of good cooperation with Tony Blair, the Quartet’s envoy.	Ongoing	
Arab states cut off public and private funding and all other forms of support for groups supporting and engaging in violence and terror.	Arab states committed to provide funding and support only to the PA	Ongoing	
All donors providing budgetary support for the Palestinians channel these funds through the Palestinian Ministry of Finance’s Single Treasury Account.	Direct budgetary support limited. Some funding currently through TIM.	Ongoing	
<b>HUMANITARIAN RESPONSE</b>			
AHLC reviews the humanitarian situation and prospects for economic development in the West Bank and Gaza and launches a major donor assistance effort, including to the reform effort.	AHLC provides yearly review and continues to support development and reform efforts.	Ongoing	
<b>CIVIL SOCIETY</b>			
Continued donor support, including increased funding through PVOs/NGOs, for people to people programs, private sector development	Donor support continues.	Ongoing	

and civil society initiatives.			
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