

UNCLASSIFIED

E227

\*\*\* Current Classification \*\*\* [REDACTED]  
\*\*\* Current Handling Restrictions \*\*\* n/a

PR

<<<\*\*\* OASYS DOCUMENT HEADER \*\*\*>>>

DOC\_NBR= 88STATE380788

FILM= D881033-0233

DATE= 23 NOV 88

TYPE= TE

FROM= STATE

DRAFTER= NEA/ARN:PSBERG

OFFICE= ORIGIN NEA

TO= NONALIGNED MOVEMENT COLLECTIVE  
ISLAMABAD

CHANNEL= n/a

ORIGHAND= n/a

ORIGPHAND= n/a

ORIGCLASS= [REDACTED]

ORIGPCCLASS= n/a

EO= OA

SUBJECT= U.S. REACTION TO RECOGNITION OF THE PLO'S UNILATERAL DECLARATION OF STATEHOOD.

REFERENCE= 88 STATE 372041

CONTROL\_NBR= n/a

ENCLOSURE= n/a

LOCATOR= TEXT ON-LINE, ON MICROFILM

ERRORS= I

CONCEPTS= NAM, RECOGNITION, INFLUENCE, POLICY

TAGS= KPAL, PREL, PLO

DEPARTMENT OF STATE		IS/FPC/CDR	Date: 2/12/97
<input checked="" type="checkbox"/> RELEASE	<input checked="" type="checkbox"/> DECLASSIFY	MR Cases Only:	
<input type="checkbox"/> EXCISE	<input type="checkbox"/> DECLASSIFY	EO Citations _____	
<input type="checkbox"/> DENY	<input type="checkbox"/> IN PART	_____ TS authority to:	
<input type="checkbox"/> DELETE Non-Responsive info		<input type="checkbox"/> CLASSIFY as	<input type="checkbox"/> S or
FOIA Exemptions _____		<input type="checkbox"/> DOWNGRADE TS to	<input type="checkbox"/> B or
PA Exemptions _____			

UNCLASSIFIED

UNCLASSIFIED

<<<<>>>>

[REDACTED]  
PAGE 01 STATE 380788  
ORIGIN NEA-11

INFO LOG-00 ADS-00 INR-07 SS-00 OIC-02 CIAE-00 DODE-00  
H-01 IO-19 NSCE-00 NSAE-00 SSO-00 HA-09 L-03  
TRSE-00 PM-10 PA-01 OMB-01 INRE-00 RP-10 USIE-00  
SP-02 SR-06 SNP-01 C-01 PRS-01 P-02 T-01  
/088 R

DRAFTED BY: NEA/ARN:PSBERG  
APPROVED BY: NEA:RWMURPHY  
NEA/ARN:THKATTOUF NEA:WAKIRBY  
NEA/IAI:JHIRSCH NEA/EGY:PEICHER  
L/NEA:PNORTON NEA:TSCHAFFER  
S/S:RWMUELLER S/S-O:CDTROTTER

-----252104 231203Z /20

O 231052Z NOV 88 ZEX  
FM SECSTATE WASHDC  
TO NONALIGNED MOVEMENT COLLECTIVE IMMEDIATE  
ISLAMIC COLLECTIVE

[REDACTED] STATE 380788

E.O. 12356: DECL: OADR  
TAGS: PLO, PNC, NAM, KPAL, PREL  
SUBJECT: U.S. REACTION TO RECOGNITION OF THE PLO'S  
UNILATERAL DECLARATION OF STATEHOOD.

REFS: A. STATE 372041 B. STATE 373147

1. [REDACTED]
2. A NUMBER OF NON-ALIGNED COUNTRIES HAVE ALREADY  
RECOGNIZED THE NEW "STATE" DECLARED BY THE PALESTINE  
NATIONAL COUNCIL (PNC) AT ITS NOVEMBER 12-15 CONCLAVE IN  
ALGIERS. THE MOMENTUM AND PUBLICITY GENERATED BY THESE  
ACTIONS MAY INCREASE THE PRESSURE ON OTHER ISLAMIC AND  
NON-ALIGNED COUNTRIES TO FOLLOW SUIT. ALTHOUGH SOME

[REDACTED]  
[REDACTED]  
PAGE 02 STATE 380788

GOVERNMENTS WILL HAVE MADE DECISIONS TO EXTEND  
RECOGNITION, OTHERS WILL BE TAKING A WAIT-AND-SEE  
ATTITUDE. IT IS THESE STATES WHICH WE HOPE TO

UNCLASSIFIED

**UNCLASSIFIED**

INFLUENCE. ALL ACTION ADDRESSEES, OTHER THAN ARAB CAPITALS, WHOSE HOST GOVERNMENTS HAVE NOT YET RECOGNIZED THE STATE ARE REQUESTED TO MAKE REPRESENTATIONS ON THE SUBJECT ASAP. BACKGROUND ON THE RESULTS OF THE PNC IS BEING SENT SEPTEL. BELOW ARE POINTS ELABORATING OUR POSITION ON THE NEW STATE, FOR USE AS APPROPRIATE ALONG WITH PRESS GUIDANCE IN REFTELS.

-----  
PNC'S DECLARATION OF INDEPENDENCE - TALKING POINTS  
-----

- - PROMOTING MIDDLE EAST PEACE HAS BEEN A TOP FOREIGN POLICY PRIORITY OF THE U.S. AND MANY OTHER STATES.
- - SUCH PEACE IS ONLY POSSIBLE THROUGH NEGOTIATIONS WHICH TAKE INTO ACCOUNT THE LEGITIMATE RIGHTS AND INTERESTS OF ALL PARTIES.
- - THIS HAS BEEN THE FOUNDATION UNDERLYING U.S. POLICY, AND IS THE REASON FOR OUR STRONG SUPPORT FOR UN SECURITY COUNCIL RESOLUTIONS 242 AND 338, WHICH ARE, AFTER ALL, THE ONLY UNIVERSALLY ACCEPTED BASIS FOR MIDDLE EAST PEACE.
- - THOSE RESOLUTIONS CONTEMPLATE THE RESOLUTION OF THE ARAB-ISRAELI DISPUTE THROUGH NEGOTIATIONS.
- - IN KEEPING WITH THAT APPROACH, THE USG HAS CONSISTENTLY OPPOSED EFFORTS BY EITHER ISRAEL OR BY THE

██████████  
██████████  
PAGE 03     STATE 380788

ARABS TO RESOLVE UNILATERALLY THE FINAL STATUS OF THE WEST BANK AND GAZA.

- - A DECLARATION OF INDEPENDENT POLITICAL STATEHOOD IS SUCH A UNILATERAL ACT.
- - FOR THAT REASON, THE U.S. CANNOT SUPPORT THE DECLARATION OF AN INDEPENDENT PALESTINIAN STATE MADE IN ALGIERS AND HOPES THAT OTHER STATES WILL SHARE OUR POSITION.
- - THE SIMPLE REALITY OF THE SITUATION IN THE MIDDLE EAST IS THAT FOR PEACE TO WORK, ARABS AND ISRAELIS MUST SIT DOWN TOGETHER AND WORK OUT AN ACCOMMODATION ACCEPTABLE TO BOTH.

**UNCLASSIFIED**

UNCLASSIFIED

- - WHEN THESE TALKS BEGIN, THE PALESTINIANS ARE FREE TO BRING WHATEVER POSITIONS THEY CHOOSE TO THE NEGOTIATING TABLE.

- - THE DECISIONS EMANATING FROM THE PALESTINE NATIONAL COUNCIL, WHEN COMPARED WITH PREVIOUS SUCH CONCLAVES, INDICATE THAT THERE ARE PNC MEMBERS ATTEMPTING TO STEER THE MOVEMENT IN A POSITIVE DIRECTION - THAT'S ENCOURAGING AND SHOULD CONTINUE.

- - BUT MORE NEEDS TO BE DONE TO MOVE FROM PRONOUNCEMENTS AND DECLARATIONS TO CREATING REAL CONDITIONS FOR NEGOTIATIONS.

- - IN ADDITION TO THESE PRACTICAL AND POLITICAL CONSIDERATIONS, THERE ARE ALSO IMPORTANT LEGAL REASONS FOR OUR POLICY OF NON-ACCEPTANCE OF A PALESTINIAN STATE -- AN ENTITY MAY QUALIFY AS A STATE ONLY IF IT HAS A DEFINED TERRITORY AND PERMANENT POPULATION, A GOVERNMENT THAT CONTROLS THAT TERRITORY AND POPULATION, AND THE

██████████  
██████████  
PAGE 04 STATE 380788

CAPACITY TO ENGAGE IN FORMAL RELATIONS WITH OTHER SUCH ENTITIES.

- - A STATE CANNOT EXIST WHERE IT IS NOT REPRESENTED BY A GOVERNMENT WHICH CAN CLAIM EFFECTIVE CONTROL OF TERRITORY OR POPULATION -- THE PNC DID NOT CONSTITUTE A GOVERNMENT FOR THE NEW "STATE."

- - EVEN WERE IT TO DO SO, SUCH A GOVERNMENT CLEARLY COULD NOT CLAIM EFFECTIVE CONTROL OF ANY TERRITORY OR POPULATION, HOWEVER WELL DEFINED.

- - WE CONTINUE TO BELIEVE THAT THE BEST HOPE FOR PEACE LIES IN A NEGOTIATED SETTLEMENT, BASED ON RESOLUTIONS 242 AND 338, WHICH WILL REALIZE THE LEGITIMATE POLITICAL RIGHTS OF THE PALESTINIAN PEOPLE AND ASSURE THE SECURITY OF ALL STATES IN THE REGION. PALESTINIANS SHOULD PARTICIPATE IN EVERY STAGE OF THE NEGOTIATIONS LEADING TO SUCH A SETTLEMENT.

- - IT IS IMPORTANT TO KEEP THE FOCUS ON CREATING THE PRACTICAL CONDITIONS FOR NEGOTIATIONS AND PEACE, AND NOT TO LET OURSELVES BE CARRIED AWAY WITH DECLARATIONS WHICH DO NOT, IN FACT, MOVE US CLOSER TO THIS COMMON GOAL. SHULTZ

UNCLASSIFIED